

## Message Text

CONFIDENTIAL

PAGE 01 STATE 088619  
ORIGIN IO-04

INFO OCT-01 ISO-00 /005 R

66011  
DRAFTED BY IO/ML:JLWASHBURN:SGH  
APPROVED BY IO:EASWOPE  
-----210747Z 037035 /21

R 201545Z APR 77  
FM SECSTATE WASHDC  
TO USMISSION GENEVA

C O N F I D E N T I A L STATE 088619

FOLLOWING REPEAT NEW DELHI 5233 ACTION SECSTATE USUN NY  
INFO NACC COLLECTIVE 12 APR 77

QUOTE

C O N F I D E N T I A L NEW DELHI 5233

E. O. 11652: GDS

TAGS: PFOR, PORG  
SUBJECT: NACC FOREIGN MINISTERS MEETING: A PRELIMINARY  
LOOK A POLITICAL PORTIONS OF FINAL COMMUNIQUE

SUMMARY. THE POLITICAL SECTION OF THE FINAL NACCFM  
COMMUNIQUE IS MORE THAN TWICE THE LENGTH OF THE ORIGINAL  
MILDLY WORDED INDIAN DRAFT, IN PART BECAUSE OF THE DESIRE  
OF DELEGATIONS TO ADD NON-ALIGNED HYPERBOLE ON THE ROLE  
OF THE NAM, AND ON SOUTHERN AFRICA, THE MIDDLE EAST AND  
LATIN AMERICA. IN MOST OF THE OPERATIVE PARAGRAPHS,  
HOWEVER, THE NACC APPEARS TO HAVE TAKEN A MORE MODERATE  
TONE THAT DID THE SUMMIT CONFERENCE AT COLOMBO, A REFLEC-  
TION OF THE EFFORT AT THE MEETING TO AVOID CONTENTION  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 088619

BOTH WITHIN THE MOVEMENT AND WITH WESTERN NATIONS, IN  
PARTICULAR THE UNITED STATES. END SUMMARY.

1. THE POLITICAL SECTION OF THE NACC FOREIGN MINISTERS  
COMMUNIQUE EVOLVED FROM THE 10-PAGE DRAFT TO A 26-PAGE  
FINAL DOCUMENT. MUCH OF THE EXPANSION OF THE MILDLY  
PHRASED INDIAN DRAFT IS ATTRIBUTABLE TO THE DESIRE OF

VARIOUS DELEGATIONS TO ADD NON-ALIGNED HYPERBOLE WHICH MATCHES AND IN SOME INSTANCES EXCEEDS THAT IN THE COLOMBO SUMMIT DECLARATION. FOR EXAMPLE, THE FINAL COMMUNIQUE INCLUDES:

-- EXTENSIVE JUSTIFICATION IN THE INTRODUCTION AND ELSEWHERE OF THE NON-ALIGNED MOVEMENT'S EXISTENCE, SELF-PRAISE OF ITS ACCOMPLISHMENTS, WARNINGS ABOUT EFFORTS TO UNDERMINE THE MOVEMENT, AND THE CONCOMITANT NEED FOR NAM VIGILANCE AND UNITY;

-- INCREASED "ANTI-IMPERIALIST" RHETORIC AS IN THE ADDED PARAGRAPHS ON "NON-INTERFERENCE IN INTERNAL AFFAIRS" -- WITH ITS REFERENCES TO SUBVERSION, COERCION, DISRUPTION, DESTABILIZATION AND DEFAMATION -- AND IN THE OPENING TO THE AFRICA SECTION WITH ITS EMPHASIS UPON IMPERIALIST INTERFERENCE AND INTERVENTION AND UPON MERCENARIES AND POLITICAL ASSASSINATION;

-- RECAPITULATION OF THE DEPREDATIONS OF THE WHITE RACIST MINORITY REGIMES IN SOUTHERN AFRICA, THE TRANSGRESSIONS OF THE ISRAELIS IN THE MIDDLE EAST, AND THE PERPETUATION OF COLONIALISM IN LATIN AMERICA. THE LENGTH OF THE DOCUMENT IS ALSO THE RESULT OF THE ADDITION OF SPECIFIC ISSUES WHICH THE INDIANS HAD HOPED TO EXCLUDE FROM THE TEXT: EAST TIMOR, DJIBOUTI, MAYOTTE, WESTERN SAHARA, AND CAMBODIA-THAI CONFLICTS.

2. THE HYPERBOLE, HOWEVER, IS MOST OFTEN EVIDENT IN THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 088619

DESCRIPTIVE PARAGRAPHS. IN MOST OF THE OPERATIVE PARAGRAPHS, THE NACC HAS TAKEN A MORE MODERATE TONE THAN IT DID AT COLOMBO AND MADE SOME ACKNOWLEDGEMENT OF WESTERN INITIATIVES; FOR EXAMPLE--

A. IN THE AFRICA SECTION, ALTHOUGH THERE IS THE ANTICIPATED CALL FOR ALL-OUT SUPPORT FOR THE FRONT-LINE STATES AND LIBERATION MOVEMENTS AND TOTAL OSTRACISM OF SOUTH AFRICA, THERE IS NO CONDEMNATION BY NAME OF ANY OF THE WESTERN NATIONS FOR COLLABORATION WITH SOUTH AFRICA. MOREOVER, THE CUBAN AMENDMENT ON RACE AND RACIALISM, WHICH DID CONDEMN THE US, WESTERN EUROPEANS AND ISRAEL SPECIFICALLY IN RELATION TO SOUTHERN AFRICA WAS DROPPED.

B. IN THE PALESTINE SECTION, AFTER THE INTRODUCTORY PARAGRAPHS, THERE WAS SOME TONING DOWN OF REFERENCES TO ZIONISM, NO SPECIFIC REFERENCE TO ZIONISM-VS.-RACISM AND NO REFERENCE TO POSSIBLE EXPULSION ON ISRAEL FROM

THE UN. A DELIBERATE EFFORT, WAS MADE TO REMOVE REFERENCE TO THE UNITED STATES. THE PLO DRAFT, FOR INSTANCE, SPOKE OF THE "OBSTACLE LAID DOWN BY THE UNITED STATES BY USING THE VETO" IN THE SECURITY COUNCIL; THE FINAL VERSION REFERS ONLY TO THE "ENSURING THE NON-USE OF THE VETO." IN THE LAST SENTENCE OF THE SECTION, THE FINAL VERSION ENDORSES SUPPORT FOR THE PALESTINIANS "BY ALL POSSIBLE MEANS IN THEIR CONTINUED STRUGGLE UNTIL THEY FULLY ATTAIN" THEIR RIGHTS. THE PLO VERSION HAD SPOKEN OF STRUGGLE "AGAINST ZIONIST ISRAELI OCCUPATION OF PALESTINE."

C. IN THE INDIAN OCEAN ZONE OF PEACE SECTION, DIEGO GARCIA IS SPECIFICALLY REFERRED TO AS AN EXAMPLE OF OBJECTIONABLE FOREIGN (BUT NOT "IMPERIALIST") MILITARY BASES, AND THE SECTION TAKES NOTE, ALBEIT IN A SOMEWHAT MISLEADING FASHION, OF "RECENT STATEMENTS BY GREAT CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 088619

POWERS RELEVANT TO THE ESTABLISHMENT OF INDIAN OCEAN AS A ZONE OF PEACE."

D. IN THE LATIN AMERICAN SECTION, THE FINAL VERSION IS MUCH MORE CONTENTIOUS THAN THE INDIAN DRAFT BUT NEVERTHELESS Milder THAN THE COLOMBO DOCUMENT. THE REFERENCE TO THE "INDEPENDENCE" OF PUERTO RICO IS INCLUDED BUT THERE ARE NO REFERENCES TO REPRESSIVE MEASURES NOR, EXCEPT FOR GUANTANAMO, TO AMERICAN MILIARY BASES IN THE AREA.

E. AS NOTED IN PREVIOUS MESSAGES, THE ALGERIAN PARAGRAPH ON KOREA ONLY WENT A SHORT WAY TOWARD MEETING WHAT THE DPRK HAD BEEN LOBBYING FOR, AND NACC MEMBERS IN COMMITTEE AND PLENARY RESISTED DPRK EFFORTS FOR MAJOR SUBSTANTIVE ADDITIONS TO THE TEXT.

F. THE LAOS ACCUSATION AGAINST THAI MILITARISTS AND IMPERIALISTS WAS CONSIDERABLY CHANGED TO TAKE NOTE OF THE COMPLAINT, TO OMIT ANY REFERENCE TO THAILAND BY NAME, AND TO SUPPORT CONSTRUCTIVE EFFORTS TO REDUCE TENSION AND PROMOTE FRIENDSHIP.

3. THE DOCUMENT DOES NOT CONTAIN MANY SURPRISES. THE ONLY NEW APPROACH TO THE SOUTHERN AFRICAN SITUATION IS A DECISION OF THE NACC TO SEND A MISSION TO EXPRESS NON-ALIGNED SOLIDARITY WITH THE FRONTLINE STATES AND LIBERATION MOVEMENTS AND TO GET A FIRST-HAND ACCOUNT OF THE SITUATION. THE YUGOSLAV INITIATIVE ON NUCLEAR ENERGY APPEARS NO WHERE IN THE FINAL COMMUNIQUE, NEITHER IN THE POLITICAL NOR THE ECONOMIC SECTION. IT WAS

TOTALLY REWRITTEN AND RELEGATED TO PARAGRAPH 59 OF THE  
ACCOMPANYING ECONOMIC REPORT. ON DISARMAMENT, THE  
COMMUNIQUE DEVOTES ATTENTION TO THE SPECIAL SESSION ON  
DISARMAMENT, A NAM INITIATIVE, BUT THE POSSIBLE LINK-  
AGE OF THE SSOD TO A FOLLOW-UP WORLD CONFERENCE ON  
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 088619

DISARMAMENT WAS DEEMPHASIZED. THE INDIAN DRAFT  
EXPRESSED THE HOPE THAT THE SSOD WOULD ENABLE A COM-  
PREHENSIVE REVIEW AND "RESULT IN EFFECTIVE MEASURES  
LEADING TO THE CONVENING" OF A WDC. THE FINAL COM-  
MUNIQUE ONLY RECOMMENDS THAT THE SSOD "INTER ALIA...  
43;832... THE QUESTION OF CONVENING" A WDC. A CURIOUS  
CHANGE IN THE INTRODUCTORY PARAGRAPHS OF THE FINAL  
COMMUNIQUE IS THE ELIMINATION OF THE INDIAN DRAFTED  
PARAGRAPH THAT STRESSED THAT THE "ESSENCE OF NON-  
ALIGNMENT, WAS TO NOT GET INVOLVED IN THE RIVALRIES  
OF GREAT POWERS, NOT TO SERVE THEIR INTERESTS NOR TO  
JOIN THEIR MULTILATERAL MILITARY ALLIANCES."

4. FROM OUR PRELIMINARY READING, WE THINK THAT THE  
DOCUMENTS REFLECT EFFORTS BY THE MODERATES AT THE  
CONFERENCE, LED BY THE HOST COUNTRY, INDIA, TO AVOID  
CONTENTION NOT ONLY OVER REGIONAL ISSUES WITHIN THE  
MOVEMENT BUT ALSO BETWEEN THE NAM AND WESTERN NATIONS,  
IN PARTICULAR THE UNITED STATES. WHILE THERE ARE MORE  
THAN SUFFICIENT ATTACKS ON "IMPERIALISM" IN THE COM-  
MUNIQUE, REFERENCES TO ANY WESTERN COUNTRY BY NAME  
ARE AT A MINIMUM; FRANCE IS REFERRED TO TWICE REGARDING  
DJIBOUTI AND MAYOTTE. WE FIND THREE REFERENCES BY  
NAME TO THE UNITED STATES, ONE IN DESCRIBING ISRAEL'S  
DEPENDENCE ON OUR POLITICAL, ECONOMIC AND MILITARY  
SUPPORT, THE SECOND IN THE NACC'S STRESS THAT THE  
"COMMITMENT BY THE UNITED STATES" IN THE PARIS AGREE-  
MENT ON VIETNAM SHOULD BE RESPECTED, AND THE THIRD  
IN REFERENCE TO THE "UNITED STATES BLOCKADE" OF CUBA  
AND GUANTANAMO NAVAL BASE.  
SCHNEIDER.  
UNQUOTE VANCE.

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NONALIGNED NATIONS, FOREIGN MINISTERS MEETINGS, COMMUNIQUE, FOREIGN POLICY POSITION, MEETING REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 20-Apr-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE088619  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** JLWASHBURN:SGH  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770138-0674  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770437/aaaabfwm.tel  
**Line Count:** 213  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 160db1a1-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 09-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2746818  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NACC FOREIGN MINISTERS MEETING: A PRELIMINARY LOOK A POLITICAL PORTIONS OF FINAL COMMUNIQUE SUMMARY. THE POLITICAL SECTION OF THE FINAL NACCF  
**TAGS:** PFOR, PORG, NACC  
**To:** GENEVA  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/160db1a1-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009